

Message Text

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ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 CIAE-00 DODE-00 PM-04 H-01

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02

SS-15 USIA-06 ACDA-07 CU-02 DHA-02 /082 W

-----261255Z 123491 /53

R 251530Z APR 77

FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC 409

INFO AMEMBASSY HELSINKI

AMEMBASSY STOCKHOLM

AMEMBASSY VIENNA

AMEMBASSY BERN

AMEMBASSY DUBLIN

AMEMBASSY MADRID

AMEMBASSY ROME

AMEMBASSY BERLIN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY MOSCOW

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY WARSAW

AMEMBASSY NICOSIA

AMEMBASSY VALLETTA

AMEMBASSY LONDON

AMEMBASSY AMEMBASSY PARIS

AMEMBASSY COPENHAGEN

AMEMBASSY OSLO

AMEMBASSY BURSELS

AMEMBASSY THE HAGUE

AMEMBASSY LUXEMBOURG

AMEMBASSY ATHENS

AMEMBASSY LISBON

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C O N F I D E N T I A L SECTION 1 OF 2 BELGRADE 2592

E.O. 11652: GDS

TAGS: PFOR, CSCE, SHUM, YO

SUBJECT: CONSULTATIONS WITH NEUTRAL/NON-ALIGNED ON CSCE

REF: STATE 087799

1. SUMMARY: IN ADDITION TO POINTS MENTIONED IN REFTEL, DURING DISCUSSION AT FSFA ACTING POLCOUNS ALSO RAISED YUGOSLAV PRESS ALLUSIONS TO "WESTERN CAMPAIGN" EMPHASIZING HUMAN RIGHTS TO DETRIMENT OTHER CSCE ASPECTS, PRESS TREATMENT OF CURRENT ATMOSPHERE IN PRE-CSCE PERIOD, QUESTION OF ALBANIAN PARTICIPATION, AND FUTURE NEUTRAL/NON-ALIGNED CONSULTATIONS. END SUMMARY.

2. ACTING POLCOUNS APRIL 22 MET WITH FSFA CSCE COUNCIL PLESE AND RAISED POINTS IN REFTEL AS MODIFIED BY AMB PESIC'S DISCUSSIONS IN WASHINGTON (STATE 067783). AFTERWARDS PLESE STATED THAT PESIC WAS VERY SATISFIED WITH HIS WASHINGTON TALKS AND, DIFFERENCES ASIDE, HIS FEELING WAS THAT THE US IS APPROACHING BELGRADE '77 WITH "GOOD WILL." AS OPPOSED TO EARLIER IMPRESSIONS THAT THE US WAS NOT CONCERNED WITH MANY OF THE "EUROPEAN" ASPECTS OF CSCE, THE YUGOSLAVS BELIEVE THE US IS CLOSE TO EUROPEAN PROBLEMS AND IS SYMPATHETIC TO WHAT IS IMPORTANT TO THE EUROPEANS.

3. SOVIET VIEWS--PLESE SAID GOY (ESPECIALLY FROM RECENT PESIC TALKS IN MOSCOW) IS GAINING IMPRESSION THAT THE SOVIETS/EE'S HAD DRAWN TIGHTER TOGETHER IN THE FACE OF "PRESSURES" ON THEM IN HUMAN RIGHTS AREA. HOWEVER, ALTHOUGH SOVIETS APPEAR OPPOSED TO ANY NEW INITIATIVES IN BELGRADE, THE YUGOSLAVS ARE NOW NOT SURE WHETHER SOVS WILL

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INSIST ON THEIR EARLIER PREFERENCE FOR A SHORT MEETING. IN FACT, FOR THE FIRST TIME, THE SOVIETS DID NOT INSIST THAT A CLOSING DATE BE FIXED IN ADVANCE.

4. FUTURE MEETINGS -- THE YUGOSLAVS FIRMLY BELIEVE THAT CONSIDERATION OF FUTURE MEETINGS IS VITAL TO THE CONTINUING CSCE PROCESS. PLESE SAID IF BELGRADE HAD NOT BEEN SCHEDULED AT HELSINKI, THEN THE FINAL ACT WOULD HAVE BEEN FORGOTTEN BY NOW. HE SAID THE US AND USSR SEEMED TO AGREE IN FAVORING DISCUSSING CONTINUITY DURING THE LATER PART OF THE MAIN BELGRADE MEETING. MANY OTHER NATIONS, HOWEVER, BELIEVE A FOLLOW-UP CONFERENCE SHOULD BE CONSIDERED EARLIER IN THE MEETING, POSSIBLY EVEN DURING THE PREPARATORY MEETING.

5. MAIN MEETING -- GOY AGREES THAT OPENING AND CLOSING SESSIONS PROBABLY SHOULD BE OPEN AND COMMITTEE MEETINGS CLOSED. THEY SEEM TO HAVE ADDED A NEW DIMENSION, HOWEVER, IN THAT PLESE SPOKE OF A CLOSED PLENARY SESSION FOLLOWING (CEREMONIAL) OPENING MEETING DURING WHICH QUESTIONS COULD BE SUBMITTED ON

THE BASIS OF INDIVIDUAL COUNTRY REPORTS.

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INFO OCT-01 IO-13 ISO-00 CIAE-00 DODE-00 PM-04 H-01
INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02
SS-15 USIA-06 ACDA-07 CU-02 DHA-02 /082 W
-----270101Z 003715 /62

R 251630Z APR 77
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C O N F I D E N T I A L SECTION 2 OF 2 BELGRADE 2592

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HE ADDED THAT SOME COUNTRIES EVEN FAVOR THIS PLENARY SESSION TO BE OPEN WHICH IN HIS VIEW WOULD INHIBIT POSING OF QUESTIONS.

5. CBM'S -- YUGOSLAV IMPRESSION IS THAT THE US AND SOVS ARE CLOSE ALSO ON THIS ISSUE IN NOT FAVORING BROADENING OF CBM'S. IN THIS REGARD HE NOTED THAT IF CONSENSUS CHANGED CBM PARAMETERS AS, FOR EXAMPLE, LOWERING FORCE NOTIFICATION LEVELS, THIS WOULD ALTER PART OF FINAL ACT. HE SAID, THEREFORE, IT WAS IMPORTANT TO BE FLEXIBLE -- THAT ANY CHANGES BE MADE IN THE INTERESTS OF "IMPROVING" FINAL ACT.

6. FINAL DOCUMENT -- THIS IS SOMETHING TO BE DISCUSSED DURING COURSE OF THE MEETING, BUT, FINAL PRODUCT COULD PROVIDE FOR ANY AGREED CHANGES TO FINAL ACT (AS REFERRED TO IN PREVIOUS PARAGRAPH).

7. FAMILY REUNIFICATION -- PLESE SAID GOY IS UNDER IMPRESSION THAT FAMILY REUNIFICATION ISSUE IS IMPROVING, ALTHOUGH IN SOME CASES NOT AS FAST AS DESIRABLE. HE INDICATED SYMPATHY WITH SOME EE COUNTRIES BEING ASKED TO REUNIFY FAMILIES IN CASES WHERE EXPATRIOT MEMBERS FLED THEIR HOMELANDS UNDER "ILLEGAL CIRCUMSTANCES". IT WAS POINTED OUT TO PLESE THAT THIS WAS NOT ALWAYS THE CASE BY FAR BUT NEVERTHELESS CONCEPT OF FAMILY REUNIFICATION SHOULD BE TREATED MORE ON MORAL AND HUMANITARIAN THAN ON STRICTLY LEGAL GROUNDS.

8. MEDITERRANEAN -- WHILE AGREEING THAT MED COULD BE CONFIDENTIAL

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HANDLED AS IT HAD IN PAST, PLESE SAID THAT SOME MEDITERRANEAN STATES (HE MENTIONED TUNISIA) DESIRED "A HIGHER STATUS" THAN THAT OF GENEVA, BUT WERE NOT SPECIFIC ON WHAT THIS STATUS SHOULD ENTAIL.

9. HUMAN RIGHTS -- IN CONNECTION WITH DISCUSSION OF SOVIET POSITION, PLESE SAID HUMAN RIGHTS CAN BE "RISKY", AND THAT COUNTRIES SHOULD BE RECOGNIZED AS RESPECTING THEM IN ACCORDANCE WITH OWN SOCIAL SYSTEMS. ACTING POLCOUNS DECLARED THAT TOO MUCH HAS

APPEARED LATELY IN YUGOSLAV PRESS REFERRING TO A "CAMPAIGN" ON PART OF THE WEST TO EMPHASIZE HUMAN RIGHTS TO THE DETRIMENT OF OTHER CSCE ASPECTS, THUS UNDERMINING POSSIBILITY FOR SUCCESSFUL CONFERENCE. NOTHING COULD BE FURTHER FROM TRUTH, HE SAID. PESIC, PLESE, AND GOY SHOULD BE WELL AWARE OF BOTH US INTEREST IN HUMAN RIGHTS AS WELL AS INTEREST IN INTEGRAL IMPLEMENTATION OF FINAL ACT AND DISCUSSION OF ALL ASPECTS THEREOF IN BELGRADE. HE SAID THAT US OFFICIAL STATEMENTS AND ACTIONS SHOULD BE READ AND WEIGHED CAREFULLY AND THAT HUMAN RIGHTS, WHILE OF FUNDAMENTAL NECESSITY TO US AND WEST, SHOULD NOT BE EXTRACTED FROM STATEMENTS PRECIPITOUSLY IN ORDER TO PIN BLAME ON WEST/US FOR A DISCORDANT ATMOSPHERE IN THE PRE-BELGRADE PERIOD. HE SAID THAT US TALKS WITH GOY THUS FAR AT ALL LEVELS SHOULD HAVE ILLUSTRATED TO GOY OUR DEEP INTEREST IN A CONSTRUCTIVE DIALOGUE WHICH MUST TAKE INTO ACCOUNT ALL FACETS OF CSCE. HE EXPRESSED SURPRISE THAT YUGOSLAVIA APPEARED PARTICULARLY THIN-SKINNED ON HUMAN RIGHTS QUESTION AND AGAIN ADVISED THAT STATEMENTS AND ACTIONS BY US BE EXAMINED AND GAUGED CAREFULLY. HE CONCLUDED THAT YUGOSLAV PRESS, WHICH HAS INCREASINGLY CARRIED THIS CAMPAIGN LINE, HAS RIGHT TO PRINT ANYTHING IT WISHED EVEN IF IT DID SO IN THE CLEARLY UNINFORMED MANNER OF LATE.

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10. PLESE SEEMED SURPRISED AND DID BACKTRACK SOMEWHAT TO ADMIT THAT PERHAPS "CAMPAIGN" WAS NOT CORRECT TERM TO EMPLOY. HE INSISTED THAT IF BELGRADE 77 WERE UNDERWAY AT THIS TIME, THERE WOULD BE CONFRONTATION. HE SAID HE EXPECTED THAT THE STRAINED ATMOSPHERE WOULD EASE IN TWO MONTHS. BUT PLESE ACKNOWLEDGED THAT CONTINUED HARPING ON EXISTENCE OF A "CAMPAIGN" WOULD IN ITSELF SUSTAIN THE BELIEF THAT ONE EXISTED WHETHER OR NOT IT DID.

11. ALBANIA -- ASKED WHETHER ALBANIA HAS EXPRESSED ANY INTEREST IN PARTICIPATING THIS TIME, PLESE SAID NO AND THEREFORE YUGOSLAVIA IS NOT MAKING EFFORT TO KEEP GOA INFORMED OF PREPARATIONS. GOY HAD SENT ALBANIA NOTIFICATION OF MAJOR MILITARY EXERCISE (GOLJIA 76) LAST YEAR. ANY INCLUSION OF ALBANIA WOULD HAVE TO BE DISCUSSED, IF DESIRED, IN PREP MEETING. PLESE SAID THAT DURING CONSULTATIONS WITH FRG, GERMANS SUGGESTED THAT ALBANIA COULD BE INCLUDED IN "MEDITERRANEAN" CONTEXT AND BE ASKED TO PARTICIPATE ON THAT BASIS.

2. CSCE - NEUTRALS/NON-ALIGNED -- PLESE STATED HE

DID NOT THINK THERE WOULD BE ANOTHER NEUTRALS/NON-
ALIGNED MEETING PRIOR TO JUN 15, BUT REMARKED THAT
THE NEUTRALS WILL SOON BE MEETING. HE EXPECTED CLOSE
N/NA CONSULTATIONS DURING THE FORMAL SESSIONS.
YORK

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